Financial Statements of

# THE HAMILTON PUBLIC LIBRARY BOARD

Year ended December 31, 2016

**Financial Statements** 

December 31, 2016, with comparative figures for 2015

### The Hamilton Public Library Board

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### **INDEPENDENT AUDITORS' REPORT**

To the Board Members, Members of Council, Inhabitants and Ratepayers of the Corporation of the City of Hamilton

We have audited the accompanying financial statements of The Hamilton Public Library Board, which comprise the statement of financial position as at December 31, 2016, and the statements of operations and accumulated surplus, changes in net financial assets and cash flows for the year then ended, and notes, comprising a summary of significant accounting policies and other explanatory information.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.



An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on our judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained in our audit is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the financial statements present fairly, in all material respects, the financial position of The Hamilton Public Library Board as at December 31, 2016, and its results of operations, changes in net financial assets and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

KPMG LLP

Chartered Professional Accountants, Licensed Public Accountants

May 17, 2017 Hamilton, Canada

Statement of Financial Position

December 31, 2016, with comparative information for 2015

	2016	2015
Financial assets		
Cash	\$ 28,800	\$ 28,525
Accounts receivable	102,268	1,117,450
Due from City of Hamilton (note 2)	7,117,583	6,428,691
	7,248,651	7,574,666
Liabilities		
Accounts payable and accrued liabilities	417,587	283,670
Due to trust funds	370,664	369,749
Liability for future benefits (note 3)	2,402,100	2,324,700
Deferred revenue (note 4)	72,273	386
	3,262,624	2,978,505
Net financial assets	3,986,027	4,596,161
Non-financial assets		
Prepaid expenses	386,812	415,736
Tangible capital assets (Schedule)	11,652,695	12,025,047
	12,039,507	12,440,783
Commitments (note 7)		
Accumulated surplus (note 9)	\$ 16,025,534	\$ 17,036,944

See accompanying notes to financial statements.

On behalf of the Board:

Director

Director

Statement of Operations and Accumulated Surplus

### Year ended December 31, 2016, with comparative information for 2015

		Budget 2016		Actual 2016		Actual 2015
		(note 10)		2010		2013
Revenue:						
Municipal contribution	\$	28,952,830	\$	28,952,830	\$	28,576,020
Province of Ontario grants	Ψ	949,450	Ψ	949,451	Ψ	949,451
Fines		397,670		359,256		422,246
Photocopier revenue		100,100		127,740		109,889
Donations		-		6,973		1,833
Other grant revenue		237,890		332,660		419,962
Other – rentals, sales and recoveries		104,500		108,104		57,930
Interest		-		137,987		186,937
Contributions from Municipal reserves		281,490		296,837		281,493
		31,023,930		31,271,838		31,005,761
Expenditures:						
Employee related expenses		20,741,810		20,198,793		19,957,830
Contractual		1,970,800		1,999,640		1,727,818
Building and grounds		1,605,910		1,531,372		1,510,552
Materials and supplies		1,187,110		1,012,089		864,781
Financial		398,120		348,686		372,117
Capital financing (note 5)		418,440		341,593		342,825
Vehicle expenses		36,090		67,412		50,598
Consulting		-		9,418		14,783
Amortization		-		3,463,152		3,548,204
Change in employee benefits		-		77,400		84,600
Reserves/recoveries		2,026,070		1,769,896		1,754,621
Contribution to Municipal reserves		7,010		83,865		6,398
Contribution to Municipal capital fund		-		10,000		-
		28,391,360		30,913,316		30,235,127
Annual surplus before reserve transfers		2,632,570		358,522		770,634
Contributions to reserves of Municipality						
(note 11)		-		1,369,932		2,678,500
Annual deficit		2,632,570		(1,011,410)		(1,907,866)
Accumulated surplus, beginning of year		17,036,944		17,036,944		18,944,810
Accumulated surplus, end of year	\$	19,669,514	\$	16,025,534	\$	17,036,944

See accompanying notes to financial statements.

Statement of Changes in Net Financial Assets

Year ended December 31, 2016, with comparative information for 2015

	2016	2015
Annual deficit	\$ (1,011,410)	\$ (1,907,866)
Purchase of tangible capital assets Amortization of tangible capital assets	(3,090,800) 3,463,152	(3,037,385) 3,548,204
	(639,058)	(1,397,047)
Net decrease (increase) in prepaid expenses	28,924	(8,125)
Change in net financial assets	(610,134)	(1,405,172)
Net financial assets, beginning of year	4,596,161	6,001,333
Net financial assets, end of year	\$ 3,986,027	\$ 4,596,161

See accompanying notes to financial statements.

Statement of Cash Flows

Year ended December 31, 2016, with comparative information for 2015

	2016	2015
Cash provided by (used in):		
Operating activities:		
Annual surplus	\$ (1,011,410)	\$ (1,907,866)
Items not involving cash:		
Amortization	3,463,152	3,548,204
Increase in future benefits	77,400	84,600
Change in non-cash assets and other liabilities:		
Accounts receivable	1,015,182	(1,054,023)
Prepaid expenses	28,924	(8,125)
Accounts payable and accrued liabilities	133,917	(354,956)
Deferred revenue	71,887	386
Due to trust funds	915	2,058
	3,779,967	310,278
Capital activities:		
Purchase of tangible capital assets	(3,090,800)	(3,037,385)
Financing activities:		
Due from City of Hamilton	(688,892)	2,725,352
Net change in cash	275	(1,755)
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Cash, beginning of year	28,525	30,280
Cash, end of year	\$ 28,800	\$ 28,525

See accompanying notes to financial statements.

Notes to Financial Statements

Year ended December 31, 2016

The financial statements of the Hamilton Public Library Board (the "Board") are prepared by management in accordance with Canadian public sector accounting standards.

#### 1. Significant account policies:

Significant accounting policies adopted by the Board are as follows:

(a) Basis of accounting:

Revenues are recorded on the accrual basis of accounting. Expenditures are recognized as they are incurred and measurable as a result of a receipt of goods or services and the creation of a legal obligation to pay.

(b) Trust funds:

Trust funds and their related operations administered by the Board are not included in these financial statements, but are reported separately.

(c) Government transfers:

Government transfers received are from federal and provincial governments and the City of Hamilton. Government transfers paid relate to surplus repayment and future reserves to the City of Hamilton. Government transfers are recognized in the period in which the events giving rise to the transfers occur, providing the transfers are authorized, eligibility criteria are met, and reasonable estimates of the amounts can be made. Government transfers that meet the definition of a liability are recognized as revenue as the liability is extinguished.

(d) Other income:

Other income is reported as revenue in the period earned.

(e) Non-financial assets:

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

(i) Tangible capital assets

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. Contributed or donated tangible capital assets are recorded at their fair value at the date of receipt.

Notes to Financial Statements

Year ended December 31, 2016

### 1. Significant account policies (continued):

- (e) Non-financial assets (continued):
  - (ii) Amortization

Amortization is recorded to reflect the cost, net of anticipated salvage value, associated with the use of the asset in providing library services over the estimated useful life of the asset. Amortization expense is calculated on a straight-line basis over the assets' estimated useful lives as follows:

Asset	Number of years
Collections (asset pool)	7 years
Furniture and equipment	10 years
Computer hardware	3 years
Software	5 years

One half of the annual amortization is charged in the year of acquisition and in the year of disposal. Assets under construction are not amortized until the asset is available for productive use.

Library land and buildings are owned and controlled by the City of Hamilton and are therefore not reflected in these financial statements.

(f) Employee future benefits:

The Library provides certain employee benefits which will require funding in future periods. The cost of self-insured retirement and other employee future benefits that vest or accumulate over the periods of service provided by employees, such as retirement health and dental benefits for retirees, is actuarially determined using the project benefit method prorated on service. Under this method, the benefit costs are recognized over the expected average service life of the employee group. Any actuarial gains and losses related to the past service of employees are amortized over the expected average remaining service life of the employee group.

The costs of multi-employer defined contribution pension plan benefits, such as the Ontario Municipal Employees Retirement System (OMERS) pensions, are the employer's contributions due to the plan in the period. These contributions are recognized in the period in which the contributions are earned.

Notes to Financial Statements

Year ended December 31, 2016

#### 1. Significant account policies (continued):

(g) Deferred revenue:

Deferred revenue represents funds collected for which related services have yet to be performed. These amounts will be recognized as revenue in the fiscal year in which the related services are performed.

(h) Use of estimates:

The preparation of financial statements in accordance with public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Significant estimates include assumptions used in performing actuarial valuations of liability for future benefits. Actual results could differ from those estimates.

#### 2. Due from City of Hamilton:

The balance due from the City of Hamilton is non-interest bearing and has no set terms of repayment.

### 3. Liability for future benefits:

In accordance with Canadian public sector accounting standards, the Board is required to report obligations for retirement benefits earned over the employment period of its employees. Retirement benefits have been determined by an actuarial valuation completed December 31, 2014, with projections up to December 31, 2016.

Employees who have retired either under the OMERS early retirement provisions or otherwise are eligible to receive drug, extended health services and dental benefits for the lifetime of the retiree. Effective January 1, 2002 new retirees only receive benefits until age sixty-five.

The Board recognizes the post-employment benefits costs as they are earned during the year. The Board's obligation under the post-employment provisions of employment agreements will be funded out of current revenue.

Notes to Financial Statements

Year ended December 31, 2016

#### 3. Liability for future benefits (continued):

Accrued benefit obligation:

	2016	2015
Vested sick leave liability Retirement benefits	\$    26,200 2,912,700	\$
	2,938,900	2,950,100
Net unamortized actuarial loss	(536,800)	(625,400)
Accrued liability	\$ 2,402,100	\$ 2,324,700

The continuity of employee future benefits and other obligations is summarized as follows:

	2016	2015
Liability for employee future benefits and other obligations		
balance at beginning of the year	\$ 2,324,700	\$ 2,240,100
Benefit expenditure	125,000	120,700
Interest expenditure	117,800	118,000
Amortization of actuarial loss	88,600	88,600
Benefit payments	(254,000)	(242,700)
Liability for employee future benefits and other obligations		
balance at end of the year	\$ 2,402,100	\$ 2,324,700

Actuarial valuations are performed on post-employment and retirement benefits to provide estimates of the accrued benefit obligations. These estimates are based on a number of assumptions about future events including interest rates, inflation rates, salary and wage increases, medical and dental cost increases and mortality. The assumptions are determined at the time of the actuarial valuations and are reviewed annually. Consequently, different assumptions may be used as follows:

	Discount rate	Return on assets	Inflation rate	Salary increases	Dental increases	Life expectancy (years)
Vested sick leave	4.0%	NA	2%	3.5%	NA	11.8
Retirement benefits – health and dental	4.0%	NA	2%	3.5%	3.87% <sup>(1)</sup>	14.3

Note (1) – Medical costs are assumed to increase at a rate of 5.67% in 2016 (2015 - 5.80%) and reduce annually until 2030.

Notes to Financial Statements

Year ended December 31, 2016

### 3. Liability for future benefits (continued):

(a) Liability for vested sick leave:

Effective May 1, 1982, the Income Protection Plan was adopted and sick leave credits earned under the Sick Leave Benefit Plan were frozen. Under the Sick Leave Benefit Plan unused sick leave would accumulate and employees were entitled to cash payment upon termination of services after ten continuous years. Entitlement to cash payment continues to apply to those employees who accumulated days, to the extent that they have vested and could be taken in cash by an employee on termination. The estimated accrued benefit obligation at December 31, 2016 is \$26,200 (2015 - \$37,800).

(b) Liability for retirement benefits:

The Board provides certain health, dental and life insurance benefits between the time an employee retires under OMERS or the normal retirement age and up to the age of 65 years. The estimated accrued benefit obligation at December 31, 2016 is \$ 2,912,700 (2015 - \$2,912,300).

### 4. Deferred revenue:

Deferred revenue consists of grants and funds received in advance which are expected to be earned in the next fiscal year. Continuity of deferred revenue is as follows:

	2016	2015
Balance, beginning of year Add: transfers in Less: amounts recognized in revenue	\$ 386 72,273 (386)	\$ - 386 -
	\$ 72,273	\$ 386

Notes to Financial Statements

Year ended December 31, 2016

#### 5. Long term debt:

The City charges the Board principal and interest for long term debt, as well as sinking fund charges, related to Library facilities and other capital. These charges are funded by the City through its annual contributions. The debt is not disclosed on the statement of financial position as the City of Hamilton is legally responsible for the repayment of the debt.

(a) The net long term debt to which these charges are related is as follows:

Debenture number	Purpose	Interest rates	Maturity date	2016	2015
01-162	Central Library	4.65% to 6.75%	2016	\$-	\$ 2,984
12-094	Westdale Branch	2.13%	2017	17,079	34,157
12-094	Barton Branch	2.13%	2017	39,024	78,048
06-120	South Mtn Complex	4.728%	2023	1,559,582	1,760,196
				\$ 1,615,685	\$ 1,875,385

(b) Principal charges in each of the next five years are as follows:

2017 2018 2019 2020 2021 2022 and thereafter	22 23 24 28	6,314 0,268 0,805 1,847 1,493 4,958
	\$ 1.61	5,685

(c) The Board was charged \$341,593 (2015 - \$342,825) for long term debt charges during the year as follows:

	2016	2015
Principal Interest	\$ 259,700 81,893	\$ 250,359 92,466
	\$ 341,593	\$ 342,825

Notes to Financial Statements

Year ended December 31, 2016

### 6. Pension agreements:

The Hamilton Public Library makes contributions to OMERS, which is a multi-employer plan, on behalf of 282 members of its staff. The plan is a defined benefit plan, which specifies the amount of the retirement benefit to be received by the employees based on the length of service and rates of pay.

The latest actuarial valuation as at December 31, 2016 reported a funding deficit of \$5.7 billion (2015 - \$7.0 billion). OMERS expects the contributions and policy changes made in response to the deficit to return the plan to a fully funded position by 2025. Contributions were made in the 2016 calendar year at rates ranging from 9.0% to 14.6% depending on the level of earnings. As a result, \$1,146,181 was contributed to OMERS (2015 - \$1,110,530) for current service.

### 7. Commitments:

Minimum future lease payments for various premises and equipment are as follows:

2017	\$ 778,105
2018	753,942
2019	693,811
2020	526,118
2021 and thereafter	4,324,453
	\$ 7,076,429

### 8. Trust funds:

Trust funds administered by the Board amounting to \$3,188,778 (2015 - \$3,704,341) have not been included in the statement of financial position nor have these operations been included in the statement of operations.

Notes to Financial Statements

### Year ended December 31, 2016

### 9. Accumulated surplus:

Accumulated surplus consists of individual fund surplus and reserve and reserve funds as follows:

	2016	2015
Reserves and reserve funds Unfunded employee future benefit liability	\$ 6,774,939 (2,402,100)	\$ 7,336,597 (2,324,700)
Tangible capital assets	11,652,695	12,025,047
Balance, end of year	\$ 16,025,534	\$ 17,036,944
Reserves and reserve funds:		
	2016	2015
Library general development	\$ 1,703,334	\$ 2,341,522
Library major capital projects	1,332,165	1,255,873
Accessibility health and safety	871,289	867,304
Library collections	909,793	825,206
Redevelopment, training and restructuring	528,038	517,637
Summer reading	532,936	486,813
Computer reserve	301,812	473,665
Mobile equipment	500,188	446,677
Youth programming	91,151	121,900
Donations	4,233	-
	\$ 6,774,939	\$ 7,336,597

Notes to Financial Statements

Year ended December 31, 2016

#### 10. Budget data

The budgets originally approved by the Board for 2016 are reflected on the statement of operations and do not include amounts related to public sector accounting standards reporting requirements.

Accumulated surplus consists of individual fund surplus and reserve and reserve funds as follows:

	2016
Revenues	
Operating budget	\$ 31,023,930
Capital budget	-
Total Revenue	31,023,930
Expenses:	
Operating budget	28,391,360
Capital budget	2,632,570
Less:	
Capital expenses	(2,632,570)
Total Expenses	28,391,360
Annual surplus	\$ 2,632,570

#### 11. Contribution from Reserves to the Municipality:

The contribution from reserves to the Municipality does not include any transfers to the operating budget.

Net transfer to Municipality \$ 1,369,932

Historically, there has been no budgeted amount for transfers to the Municipality. This is due to the fact that impending projects are not necessarily known or approved at the time of the budget preparation.

#### 12. Comparative information:

Certain comparative information has been reclassified to conform to the presentation adopted for the current year. There is no impact to accumulated surplus as a result of this reclassification.

Schedule of Tangible Capital Assets

Year ended December 31, 2016

### December 31, 2016

	Computer		Computer	Furniture and			
Cost	hardware		software	Collections		equipment	Total
Beginning of year Add: Additions during	\$ 244,211	\$	366,438	\$ 21,859,072	\$	2,395,514	\$ 24,865,235
the year Less: disposals during	185,743		48,880	2,567,902		288,275	3,090,800
the year	(135,056)		(98,985)	(3,447,484)		(176,794)	(3,858,319)
End of year	\$ 294,898	\$	316,333	\$ 20,979,490	\$	2,506,995	\$ 24,097,716
Accumulated	Computer		Computer		F	urniture and	
Amortization	hardware		software	Collections		equipment	
<u></u>			00111010	••••••		• • • • • • • • • •	
Beginning of year	\$ 135,138	\$	189,187	\$ 11,429,805	\$	1,086,058	\$ 12,840,188
Add: amortization durin	•						
the year	89,852		68,277	3,059,897		245,126	3,463,152
Less: amortization on							
disposals	(135,056)		(98,985)	(3,447,484)		(176,794)	(3,858,319)
End of year	\$ 89,934	\$	158,479	\$ 11,042,218	\$	1,154,390	\$ 12,445,021
	¢ 204.064	¢	157 051	¢ 0.027.272	¢	1 252 605	¢ 11 CEO COE
Net book value	\$ 204,964	\$	157,854	\$ 9,937,272	\$	1,352,605	\$ 11,652,695

#### December 31, 2015

	(	Computer		Computer	Furniture and			
Cost		hardware		software	Collections		equipment	Total
Beginning of year	\$	226,530	\$	261,719	\$ 22,437,429	\$	2,462,400	\$ 25,388,078
Add: Additions during		05 050		404 740	0 740 000		00,000	2 027 205
the year Less: disposals during		95,958		104,719	2,749,809		86,899	3,037,385
the year		(78,277)		_	(3,328,166)		(153,785)	(3,560,228)
	¢	( )	¢	266 420	( )	¢		, ,
End of year	\$	244,211	\$	366,438	\$ 21,859,072	\$	2,395,514	\$ 24,865,235
Accumulated	(	Computer		Computer		F	urniture and	
Amortization		hardware		software	Collections		equipment	Total
Beginning of year	\$	134,958	\$	126,372	\$ 11,593,935	\$	996,947	\$ 12,852,212
Add: amortization durir	ng							
the year		78,457		62,815	3,164,036		242,896	3,548,204
Less: amortization on		(			( , )		(	
disposals		(78,277)		-	(3,328,166)		(153,785)	(3,560,228)
End of year	\$	135,138	\$	189,187	\$ 11,429,805	\$	1,086,058	\$ 12,840,188
Net book value	\$	109,073	\$	177,251	\$ 10,429,267	\$	1,309,456	\$ 12,025,047